

Message Text

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ACTION EUR-25

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R 171720Z SEP 74

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SECDEF WASHDC

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USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

S E C R E T SECTION 1 OF 2 USNATO 5032

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: DPC PARTICIPATION IN WINTEX 75

REF: USNATO 4955

AT REQUEST OF NETHERLANDS REP ON COEC, THE IMS REP HAS CIRCULATED TEXT OF HIS STATEMENT MADE DURING COEC MEETING SEPT 11 (AC/234-N/116, POUCHED). IT SERVES AS USEFUL BACKGROUND MATERIAL FOR COEC CHAIRMAN'S PAPER ON OPTIONS FOR DPC PARTICIPATION IN WINTEX 75 (AC/237-WP/93), QUOTED BELOW. THIS DRAFT WILL BE DISCUSSED AT NEXT COEC MEETING SEPT 26. ACTION REQUESTED: WASHINGTON COMMENTS.
BEGIN TEXT:

REFERENCES: DPC/D(73)11

SHAPE 1710.3.2/14-7 (EXERCISE SPECIFICATION)

MCM-46-74

PO/74/107

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IN CONSIDERING THE REPORT BY THE COUNCIL OPERATIONS
AND EXERCISE COMMITTEE ON EXERCISE WINTEX 73(1), THE DEFENCE
PLANNING COMMITTEE:

(A) NOTED THAT THE MAJORITY OF NATIONS WERE IN PRINCIPLE IN FAVOUR OF CONTINUING DPC PARTICIPATION IN THE WINTEX SERIES, ALTHOUGH THERE WERE VARYING VIEWS REGARDING THE MODALITIES OF SUCH PARTICIPATION;

(B) AGREED THAT THE MODALITIES OF DPC PARTICIPATION IN WINTEX 75 SHOULD BE DECIDED ON AN AD HOC BASIS WHEN THE BROAD GUIDANCE/EXERCISE SPECIFICATION WAS FORWARDED BY THE NATO MILITARY AUTHORITIES.

2. IN PO/74/107, THE SECRETARY GENERAL INFORMED DEFENCE PLANNING COMMITTEE PERMANENT REPRESENTATIVES THAT HE WAS ARRANGING FOR THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE TO REVIEW THE EXERCISE SPECIFICATION FOR WINTEX 75 AND TO PROPOSE AREAS AND EXTENT OF NATO HEADQUARTERS' PARTICIPATION WITH A VIEW TO MAKING CO-ORDINATED RECOMMENDATIONS TO THE DEFENCE PLANNING COMMITTEE.

3. THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE HAS REVIEWED (THOSE PARTS OF THE EXERCISE SPECIFICATION RELATING TO POSSIBLE DPC PARTICIPATION) AND THE MILITARY COMMITTEE RECOMMENDATIONS IN MCM-46-74 CONCERNING DPC/MC PLAY.

4. THE COMMITTEE NOTED THAT ALL NATIONS WERE IN FAVOUR OF PARTICIPATION BY THE DEFENCE PLANNING COMMITTEE IN WINTEX 75.

(A) SUBJECT OF DPC PLAY

5. AS REGARDS THE PART OF THE CRISIS SPECTRUM TO BE PLAYED, OPINIONS INITIALLY VARIED. SOME NATIONS WERE IN FAVOUR OF FOCUSING DPC PARTICIPATION ON CRISIS MANAGEMENT, INCLUDING THE DECLARATION OF GENERAL ALERT. THE MAJORITY, HOWEVER, IN VIEW OF THE LIMITED AMOUNT OF TIME AVAILABLE BEFORE THE EXERCISE, PREFERRED THE MILITARY COMMITTEE'S RECOMMENDATION THAT THE DEFENCE PLANNING COMMITTEE SHOULD PLAY, AS IN WINTEX 73, THE INITIAL TACTICAL USE OF NUCLEAR WEAPONS.

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(1) DPC/D(73)11

6. THE COMMITTEE WAS IN GENERAL AGREEMENT THAT, WHICH-EVER PART OF THE SPECTRUM WAS PLAYED, IT WOULD BE DESIRABLE TO LIMIT DPC PARTICIPATION TO A MAXIMUM OF 48 HOURS. THIS WOULD AVOID THE DIFFICULTIES ENCOUNTERED IN THE PAST WHEN POLITICAL AUTHORITIES HAVE BEEN INVOLVED IN CONTROLLED MILITARY EXERCISES OF THE WINTEX TYPE(1).

7. BEARING IN MIND THE CONSIDERATION IN PARAGRAPH 6 ABOVE, THE COMMITTEE AS A WHOLE FINALLY CONCLUDED THAT DPC

PLAY IN THE EXERCISE COULD FOCUS ONLY ON THE INITIAL TACTICAL USE OF NUCLEAR WEAPONS, AS RECOMMENDED BY THE NATO MILITARY AUTHORITIES. IT WAS SUGGESTED THAT THE POSSIBILITY OF THE DEFENCE PLANNING COMMITTEE PLAYING THE GENERAL ALERT PHASE SHOULD BE TAKEN INTO CONSIDERATION IN THE PLANNING PROCESS FOR WINTEX 77.

(B) PERIOD OF DPC PLAY

8. THE COMMITTEE NOTED THE MILITARY COMMITTEE'S RECOMMENDATION THAT "THE DPC AND MILITARY COMMITTEE ACTIVELY PLAY FROM 0001Z ON XPLUS4 (0100A, SUNDAY, 9 MARCH) UNTIL THE COMPLETION OF DPC CONSIDERATION OF THE INITIAL SECLECTIVE RELEASE OF NUCLEAR WEAPONS FOR TACTICAL USE." IT CONSIDERED THAT RELATIVELY LITTLE ADVANTAGE WOULD BE GAINED BY INVOLVING THE DPC IN THE PLAY DURING THE NIGHT OF SATURDAY/SUNDAY 8TH/9TH MARCH AND CONCLUDED THAT AN APPROPRIATE TIME FOR THE DPC TO ENTER THE EXERCISE WOULD BE 1000 (0900 GMT) ON SUNDAY 9TH MARCH.

9. THE COMMITTEE FURTHER CONCLUDED THAT DPC PARTICIPATION SHOULD NOT EXTEND BEYOND MIDNIGHT (2300 GMT) ON MONDAY 10TH MARCH.

10. HOWEVER, IT WAS FELT THAT, THROUGHOUT THESE 38 HOURS, THE DEFENCE PLANNING COMMITTEE SHOULD PLAY ACTIVELY AND BE AVAILABLE TO RESPOND TO THE REQUESTS, BOTH NUCLEAR
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AND NON-NUCLEAR, WHICH WOULD BE FORWARDED DURING THIS PERIOD BY THE NATO MILITARY AUTHORITIES. THIS WOULD, OF COURSE, NECESSITATE A SYSTEM OF RELIEFS FOR PERMANENT REPRESENTATIVES, PARTICULARLY DURING THE NIGHT HOURS.

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(C) BASIS OF NUCLEAR PLAY

11. THE COMMITTEE NOTED THAT DURING THE ABOVE PERIOD SHAPE WOULD PROPOSE TO SUBMIT A LIMITED NUMBER OF NUCLEAR RELEASE REQUESTS (EACH OF WHICH OF COURSE MIGHT INVOLVE MORE THAN ONE WEAPON). DURING THE SAME PERIOD SACLANT WOULD PROPOSE TO SUBMIT ONE NUCLEAR RELEASE REQUEST (WHICH MIGHT EQUALLY INVOLVE MORE THAN ONE WEAPON).

(1) VIDE DPC/D/D(71)19, PARAGRAPH 7

12. THE COMMITTEE FURTHER NOTED THE DESIRE OF THE UNITED KINGDOM THAT THE RELEASE OF AT LEAST ONE UNITED KINGDOM WEAPON SHOULD BE INCLUDED IN THE ABOVE REQUESTS.

13. FINALLY, THE COMMITTEE TOOK NOTE OF AN UNDERTAKING BY THE MAJOR NATO COMMANDERS THAT NO NUCLEAR CONSULTATION MESSAGES WOULD BE FORWARDED TO THE NATO HEADQUARTERS BEFORE
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THE DEFENCE PLANNING COMMITTEE ENTERED THE PLAY.

(D) PERIOD OF NON-DPC INVOLVEMENT

14. THE COMMITTEE NOTED THAT THE ACTIVE PHASE OF THE EXERCISE WAS DUE TO BEGIN ON WEDNESDAY 5TH MARCH AND RUN UNTIL FRIDAY 14TH MARCH. AS INDICATED ABOVE, ACTIVE DPC PARTICIPATION WOULD COVER MOST OF SUNDAY 9TH MARCH AND ALL OF MONDAY 10TH MARCH.

15. FOR THE REST OF THE ACTIVE PERIOD, THE COMMITTEE CONCLUDED THAT ARRANGEMENTS SHOULD BE MADE WHEREBY THE DEFENCE PLANNING COMMITTEE WOULD BE SIMULATED BY:

(A RESPONSE CELL COMPOSED OF MEMBERS OF THE INTERNATIONAL STAFF OPERATING FROM THE NATO HEADQUARTERS)

OR

(A RESPONSE CELL COMPOSED OF MILITARY PERSONNEL OPERATING EITHER FROM THE NATO HEADQUARTERS OR FROM SHAPE)

OR

(A JOINT REPRESENTATIVE CELL COMPOSED OF MEMBERS OF DELEGATIONS AND OF MILITARY REPRESENTATIVES' STAFFS WHICH WOULD PLAY THE DPC/MC, EITHER FROM THE START OF THE

EXERCISE ON WEDNESDAY 5TH MARCH, OR FROM SOME SUBSEQUENT POINT, UNTIL THE ENTRY OF THE DPC INTO THE PLAY ON SUNDAY 9TH MARCH (1). AFTER THE DPC LEAVES THE PLAY, THE RESPONSE CELL FUNCTION FOR THE DELIBERATE ESCALATION AND 4-HOUR PHASES OF THE EXERCISE COULD, AS IN WINTEX 73, BE TAKEN OVER BY MILITARY PERSONNEL).

(1) IT WOULD BE PREFERABLE IF REPRESENTATIVES ON SUCH A CELL COULD TAKE SIMULATED DPC/MC DECISIONS AT DISCRETION. ALTHOUGH THE ALTERNATIVE-TO PLAY ON THE BASIS OF NATIONAL INSTRUCTIONS-PRESENTS SUPERFICIAL ADVANTAGES, IT MUST BE RECOGNISED THAT DIFFICULTIES COULD ARISE OF THE NATURE REFERRED TO IN PARAGRAPH 6 ABOVE; IN PARTICULAR, THE TIME REQUIRED TO RECEIVE AND RECONCILE NATIONAL INSTRUCTIONS COULD DISRUPT THE DEVELOPMENT OF A CONTROLLED EXERCISE LIKE A WINTEX.

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(E) PLAY OF OTHER HEADQUARTERS' ELEMENTS

16. IT SHOULD BE NOTED THAT THE ABOVE LIMITED EXERCISE STRUCTURE WOULD NOT AFFORD AN OPPORTUNITY FOR VIABLE PLAY BY COMMITTEES OTHER THAN THE DPC/MC (EXCEPT POSSIBLY THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE). NOR, IN THE ABSENCE OF OTHER COMMITTEES, WILL IT BE POSSIBLE TO TEST THE ARRANGEMENTS FOR THE PRODUCTION OF POLITICO/MILITARY ASSESSMENTS CONTAINED IN C-M(74)52. IT IS PROPOSED THAT THESE ARRANGEMENTS BE EXERCISED IN THE COURSE OF HILEX-7 IN 1976.

17. IT SHOULD, HOWEVER, BE POSSIBLE, SINCE BOTH THESE BODIES ARE INDEPENDENT OF THE NATO COMMITTEE STRUCTURE, TO EXERCISE ANY NEW ARRANGEMENTS FOR THE CURRENT INTELLIGENCE GROUP WHICH MAY BE OPERATIVE BY MARCH NEXT YEAR, AND PERHAPS THE ARRANGEMENTS FOR THE CURRENT OPERATIONS GROUP WHICH ARE CONTAINED IN C-M(74)52.

(F) RECOMMENDATIONS

18. THE DEFENCE PLANNING COMMITTEE IS INVITED TO:

(A) ENDORSE THE ABOVE PROPOSALS AND IN PARTICULAR TO:

(I) AGREE TO PLAY ACTIVELY IN EXERCISE WINTEX 75 THROUGHOUT THE PERIOD FROM 1000 (0900 GMT) ON SUNDAY 9TH MARCH TO NO LATER THAN MIDNIGHT (2300 GMT) ON MONDAY 10TH MARCH, IT BEING UNDERSTOOD THAT THIS PERIOD WILL COVER PLAY OF THE INITIAL TACTICAL USE OF NUCLEAR WEAPONS FOR DEFENSIVE PURPOSES;

(II) INVITE THE MILITARY COMMITTEE TO ENSURE THAT
ITS PARTICIPATION IN THE EXERCISE BROADLY CON-
FORMS TO THAT OF THE DEFENCE PLANNING
COMMITTEE, RECOGNISING THAT IT MIGHT WISH
TO ENTER THE PLAY A LITTEL EARLIER THAN THE DPC ON 9TH MARCH;

(B) INVITE THE COUNCIL OPERATIONS AND EXERCISE
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COMMITTEE TO CONTINUE DETAILED PREPARATIONS
FOR THE PARTICIPATION OF THE DEFENCE PLANNING
COMMITTEE IN THE EXERCISE.

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